



**REPORT OF THE
NCAA DIVISION I LEGISLATIVE COMMITTEE
NOVEMBER 30, 2023, VIDEOCONFERENCE**

ACTION ITEMS.

- **Legislative Items.**
 - a. **Playing and Practice Seasons – Outside Competition – Competition with an Outside Noncollegiate, Amateur Team Outside the Playing Season – Sports Other Than Basketball.**
 1. Recommendation. That the NCAA Division I Council introduce legislation into the June 2024 Division I Council-governance legislative cycle to permit a student-athlete, in sports other than basketball and wrestling, to participate outside of the institution’s playing season as a member of an outside team in noncollegiate, amateur competition, and in wrestling, to permit a student-athletes to participate outside of the institution’s playing season as a member of an outside team in noncollegiate, amateur competition beginning November 1 or, for a first-year men’s wrestling student-athlete, beginning after completion of the first term of enrollment.
 2. Effective date. August 1, 2024.
 3. Rationale. The NCAA Division I Board of Directors and Division I Council referred NCAA Division I Transformation Committee concepts related to playing and practice seasons, including outside competition, to the NCAA Division I Legislative Committee Modernization of the Rules Subcommittee. Additionally, the NCAA Division I Committee on Student-Athlete Reinstatement requested that the Modernization of the Rules Subcommittee examine the history and merits of outside competition legislation in light of the current climate in intercollegiate athletics. Current legislation prohibits competition with an outside, amateur team for the duration of the academic year, with several sport-specific and timing-based exceptions. Limiting the prohibition on outside competition to within an institution’s playing and practice season protects the integrity of the playing season while allowing student-athletes the option to participate on noncollegiate, amateur teams when they are not in season. Maintaining limits on the number of student-athletes from one program who can participate on the same noncollegiate, amateur team when their sport is out of season ensures outside competition is not used by team sports to circumvent out of season practice and competition rules.
 4. Estimated budget. No impact.
 5. Student-athlete impact. Based on a student-athlete’s decision to engage in outside competition when they are out of season during the academic year.

- b. **Athletics Personnel – Noncoaching Staff Members with Sport-Specific Responsibilities – Limited On-Court or On-Field Activities.**
1. Recommendation. That the council introduce legislation into the June 2024 Division I Council-governance legislative cycle to permit a noncoaching staff member with sport-specific responsibilities to participate in limited on-court or on-field activities (e.g., assist with drills, throw batting practice) during practice or competition involving student-athletes on a regular basis; further to specify that a noncoaching staff member with sport-specific responsibilities is prohibited from signaling plays during practice and competition. [See attached draft question and answer document for additional information.]
 2. Effective date. August 1, 2024.
 3. Rationale. The Transformation Committee charged the Modernization of the Rules Subcommittee with effectuating transformational change in modernizing the division’s rules. During the development of NCAA Proposal Nos. 2022-28, 2022-29 and 2022-30, the Modernization of the Rules Subcommittee conducted a comprehensive review of athletics personnel legislation to determine whether national regulation was necessary in specified areas. Prohibiting noncoaching staff members with sport-specific responsibilities from participating in limited on-field or on-court activities does not meet the needs of today’s student-athletes. This proposal allows institutions the necessary flexibility to support student-athletes during practice and competition with the number of staff members the institution deems most appropriate and codifies the application of a blanket waiver that recently expired, which was in effect for the previous three academic years (2020-21, 2021-22 and 2022-23). The proposal neither alters the definition of a countable coach nor increases the number of countable coaches an institution may employ, but instead eliminates national regulation on an unnecessary limitation on the duties of noncoaching staff members with sport-specific responsibilities. Note: Because this proposal would change autonomy legislation, adoption by the Division I Council would require an 80 percent majority as emergency legislation. This concept is an extension of previously considered NCAA Bylaw 11 recommendations that were made based on the charge of the Division I Transformation Committee to the Division I Legislative Committee.
 4. Estimated budget impact. None.
 5. Student-athlete impact. Allowing noncoaching staff members with sport-specific responsibilities to participate in limited on-field or on-court activities supports the needs of student-athletes during practice and competition.

c. **Recruiting Materials – Questionnaires.**

1. Recommendation. That the council introduce legislation into the June 2024 Division I Council-governance legislative cycle to eliminate the exception that allows questionnaires to be sent to a prospective student-athlete prior to the first permissible date to receive recruiting materials and electronic correspondence.
2. Effective date. Immediate.
3. Rationale. Following the adoption of early recruiting legislation, questionnaires have become an avenue to send recruiting materials to prospective student-athletes prior to the first permissible date to receive recruiting materials instead of a means to gather information on prospective student-athletes who may be interested in the institution's athletics programs. Further, since the content of questionnaires is not regulated, "one question" questionnaires are often sent to prospective student-athletes for coaches to maintain contact prior to the first permissible date. This proposal recognizes that questionnaires have become, and should be treated as, recruiting materials and aligns the first permissible date to send a questionnaire to a prospective student-athlete with the first permissible date a prospective student-athlete may receive other recruiting materials.
4. Estimated budget impact. Costs savings associated with limiting questionnaires.
5. Student-athlete impact. None.

d. **Recruiting – Telephone Calls – Official and Unofficial Visits.**

1. Recommendation. That the council introduce legislation into the June 2024 Division I Council-governance legislative cycle to eliminate the exception that permits an institutional staff member to make telephone calls to a prospective student-athlete during the five days immediately preceding the prospective student-athlete's official visit and, in sports other than football and women's basketball, to eliminate the exception that permits an institutional staff member to make telephone calls to a prospective student-athlete beginning the day immediately preceding the prospective student-athlete's unofficial visit.
2. Effective date. August 1, 2024.
3. Rationale. The Modernization of the Rules Subcommittee conducted a comprehensive review of athletics personnel and recruiting legislation to determine whether national regulation was necessary in specified areas. Following the adoption of Proposal No. 2022-28, which permits any

institutional staff member to make a telephone call to a prospective student-athlete, and Proposal No. 2023-14, which eliminated telephone call frequency limitations in football, legislation governing telephone calls prior to official and unofficial visits is no longer necessary. In football and women's basketball, unofficial visits may occur at any time, therefore, the opportunity to make telephone calls to prospective student-athletes prior to an unofficial visit remains logistically necessary.

4. Estimated budget impact. None.
5. Student-athlete impact. None.

INFORMATIONAL ITEMS.

1. **NCAA Division I Interpretations Committee Report.** The Legislative Committee received two reports from the Interpretations Committee and approved an official interpretation (Reference: 11/16/2023), as recommended.
2. **Review of the Division I Council-Governance Proposals in the January 2024 Council-Governance Legislative Cycle.** The Division I Legislative Committee reviewed the Division I Council-governance legislative proposals in the January 2024 Council-governance legislative cycle. The Legislative Committee provided comments and feedback for consideration by the Division I Council.
3. **Approval of Legislative Committee October 23 Report.** The Legislative Committee approved the report of its October 23 meeting.

Committee Chair: Doug Knuth, Temple University

Staff Liaisons: Emily Capehart, Academic and Membership Affairs

Leeland Zeller, Division I Governance

NCAA Division I Legislative Committee November 30, 2023, Videoconference	
Attendees:	
Lisa Archbald, Northeast Conference.	
Brady Barke, Southeast Missouri State University.	
Matt Boyer, NCAA Division I Interpretations Committee chair.	
Matt Burgemeister, Atlantic Coast Conference.	
Jeremiah Carter, University of Minnesota.	
Ashely Cozad, NCAA Division I Student-Athlete Advisory Committee.	
Jon Fagg, Division I Committee on Academics.	
Doug Knuth, Southern Utah University.	
Jessica Kumke, Division I Committee on Academics.	
Stephen LaPorta, NCAA Division I Committee for Legislative Relief chair.	
Julie Owen, Kansas State University.	
Julie Patridge, Southern Illinois University of Carbondale.	
Thomas Samuel, Southland Conference.	
Shalini Shanker, Colorado State University.	
Daryl Simpson, Middle Tennessee State University.	
Molly Sullivan, Butler University.	
Absentees:	
Rick Christensen, NCAA Division I Committee on Student-Athlete Reinstatement chair.	
Stephen Corder, University of Detroit Mercy.	
NCAA Staff Liaisons in Attendance:	
Emily Capehart and Leeland Zeller.	
Other NCAA Staff Members in Attendance:	
Sarah L'Hommedieu, Karen Metzger and Ty Medd	

**NCAA Division I Proposal No. 2024-XX – Limited On-Court or On-Field Activities
Question and Answer Document**

This document contains questions and answers to assist the NCAA membership in its understanding of NCAA Division I Proposal No. 2024-XX introduced into the June 2024 legislative cycle in the pilot process.

NCAA Division I institutions should note that pursuant to NCAA Division I Bylaw 11.02.2, a countable coach is an institutional staff member or any other individual outside the institution (e.g., consultant, professional instructor) with whom the institution has made arrangements who engages in off-campus recruiting activities or provides technical or tactical instruction related to a sport to a student-athlete at any time. Proposal No. 2024-XX does not amend the definition of countable coach and does not permit noncoaching staff members with sport-specific duties to engage in coaching activities as defined by Bylaw 11.02.2.

Background.

Question No. 1: What is the background for the recommendation of Proposal No. 2024-XX?

Answer: The NCAA Division I Legislative Committee Modernization of the Rules Subcommittee previously conducted a comprehensive review of athletics personnel legislation and made recommendations for significant changes. The Modernization of the Rules Subcommittee also committed to considering other changes that would provide additional support to student-athletes within the context of the recently adopted personnel legislation limitations. Proposal No. 2024-XX was developed when Modernization of the Rules Subcommittee reviewed the impact of the implementation of Proposal Nos. 2022-28 and 2022-30 and the expiration of a blanket waiver which permitted two noncoaching staff members with sport-specific responsibilities to engage in managerial duties during on-court and on-field practice activities in the 2020-21, 2021-22 and 2022-23 academic years. Membership feedback indicates that the proposal is a reasonable step to support student-athletes in practice and competition without increasing the number of personnel who may participate in coaching activities as defined by Bylaw 11.02.2.

Duties of Noncoaching Staff Members with Sport-Specific Responsibilities.

Question No. 1: May a noncoaching staff member with sport-specific responsibilities signal plays to student-athletes during practice and competition?

Answer: No.

Question No. 2: May a noncoaching staff member with sport-specific responsibilities participate in an intrasquad scrimmage during practice?

Answer: No. A noncoaching staff member with sport-specific responsibilities may only participate in limited practice activities (e.g., throwing batting practice, assist with drills). A noncoaching staff member with sport-specific responsibilities is not permitted to serve as a practice player.

Question No. 3: May a noncoaching staff member with sport-specific responsibilities serve as a referee during an intrasquad scrimmage?

Answer: Yes, provided the noncoaching staff member with sport-specific responsibilities does not provide technical or tactical instruction to student-athletes while serving as a referee.

Question No. 4: May a noncoaching staff member with sport-specific responsibilities review and analyze game film with student-athletes?

Answer: No. While reviewing and analyzing game film is a permissible administrative duty, reviewing film with student-athletes is considered providing tactical instruction, which is a countable coach duty.

Question No. 5: May a noncoaching staff member with sport-specific responsibilities formulate game plans or design plays?

Answer: Yes, provided the noncoaching staff member with sport-specific responsibilities does not provide technical or tactical instruction related to the game plans or plays to student-athletes.

Question No. 6: May a noncoaching staff member with sport-specific responsibilities communicate in-game strategy with a countable coach?

Answer: Yes. A noncoaching staff member with sport-specific responsibilities may assist countable coaches in making tactical decisions, provided the individual does not provide technical or tactical instruction to student-athletes.

Responsibilities of Countable Coaches and Noncoaching Staff Members with Sport-Specific Responsibilities

Duties During Practice or Competition	Countable Coach (Bylaw 11.02.2)	Noncoaching Staff Member with Sport-Specific Responsibilities (Bylaw 11.7.2)
Provide technical or tactical instruction to student-athletes.	Yes	No
Recruit off-campus.	Yes	No
Participate with (e.g., shag balls, pick-up games) or observe student-athletes engaged in voluntary athletically related activities.	No	No
Throw batting practice in practice or for warmups before competition.	Yes	Yes
Assist with drills, such as throwing passes, rebounding and warm up activities, during practice and competition.	Yes	Yes
Direct student-athletes to move from one drill or station to another.	Yes	Yes
Signal plays to student-athletes.	Yes	No
Assist countable coaches in making tactical decisions related to the sport during on-court or on-field practice or competition (e.g., determination related to strategy, maneuver, play, scheme or the like).	Yes	Yes
Sit on institution's bench or in the coaches' box or stand on the sidelines during competition.	Yes	Yes
Perform administrative duties outside practice or competition (e.g., attend meetings involving coaching activities, analyze film).	Yes	Yes
Provide instruction to student-athletes based on analysis of film.	Yes	No